

CITY OF EDGERTON
CITY HALL COUNCIL CHAMBERS
12 ALBION STREET

SPECIAL JOINT COMMON COUNCIL
AND PLAN COMMISSION MEETING

Thursday, April 6, 2023 at 5:30 p.m.

NOTICE: The meeting noticed above will also be live streamed on a Zoom platform: To view the meeting, please select the link to the meeting listed on the **calendar events** on the City website's home page at www.cityofedgerton.com. Due to occasional technical difficulties, citizen participation via Zoom may not be possible.

1. Call to order; Roll call
2. Confirmation of appropriate meeting notice posted on Friday, March 31, 2023.
3. Hear presentation of the Final Draft Comprehensive Outdoor Recreation Plan
4. PUBLIC HEARING REGARDING FINAL DRAFT COMPREHENSIVE OUTDOOR RECREATION PLAN:
 - A. Open Public Hearing by Plan Commission
 - B. Reading of submitted comments
 - C. Hear comments to gather public input on the Comprehensive Outdoor Recreation Plan
 - D. Close the public hearing.
5. Plan Commission consider adoption of City of Edgerton Resolution 07-23: City of Edgerton 2023 Comprehensive Outdoor Recreation Plan.
6. Common Council consider adoption of City of Edgerton Resolution 08-23: City of Edgerton 2023 Comprehensive Outdoor Recreation Plan.
7. Plan Commission Adjourn.
8. Common Council Adjourn.

Notice: If a person with a disability requires that the meeting be accessible or that materials at the meeting be in an accessible format, call the City Administrator's office at least 6 hours prior to the meeting to request adequate accommodations. Telephone: (608) 884-3341.

Edgerton Comprehensive Outdoor Recreation Plan (CORP)

Plan Commission and City Council

Adoption Meeting 4.6.23

Project Schedule

Task	Proposed Timeline
Kickoff Meeting with Staff	September 15
Focus Group Meetings	October 12
Kickoff Meeting with Parks and Recreation Committee	October 12
Parks Tour and Existing Conditions Evaluation	October 13
Online Survey	October 17 – November 14
Complete Draft and Staff Review	December – January
Parks and Recreation Committee Draft Review Meeting	January 30
Complete Final Draft and Staff Review	February
Parks and Recreation Committee Recommendation Meeting	March 7
Adoption Meeting	TODAY

Public Input

Throughout the process, public input was a key component that helped guide the development of the plan's goals, objectives, policies, and recommendations. In total, approximately 600 people provided input.

Focus Group Interviews

- On October 12th, four focus group meeting sessions were held with school district staff and students, arts and festivals representatives, and local pickleball, soccer, baseball, softball, and football groups. In total, nearly 40 people participated in providing input during these meetings.

Online Survey

- From October 17 - November 14, an online survey was conducted. A total of 541 people participated and provided feedback through the survey.

Parks and Recreation Committee Meetings

- On January 30 and March 7, Parks and Recreation Committee meetings were held at City Hall. Each featured several members of the public in attendance that provided feedback on the draft plan.

Summary of Plan

- The document is split into two parts to increase user-friendliness (plan and appendix). All background information, data, existing conditions, and alternative funding sources can be found in the appendix.
- Chapter 4 is all community-wide goals, objectives, and policies that guide the plan's recommendations
- Right now, Edgerton provides 14 acres of developed park space per 1,000 residents (Chapter 5)
 - 10 acres per 1,000 residents is the national average
 - The plan calls for maintaining that level of service in 2033 (10 new acres needed)
- Map 2 shows the service area analysis of existing facilities within the City
- Chapter 7 and 8 includes the recommended improvements to all existing facilities
 - Map 3 shows the recommended potential future park and trail locations
- New Racetrack Park and parkland evaluation tools has been created in Chapter 7

- Conceptual park development plans for the Ladd Lane property are in Chapter 7
- Estimated cost projections for new parks/facilities and the analysis of impact fees have been completed in Chapter 9
- Chapter 10 includes the implementation action items
- An interactive online map was created as part of this project and will be featured on the City's website for long-term use by the community:
<https://cityofedgerton.maps.arcgis.com/apps/MapJournal/index.html?appid=c08e0aefff7b440e88c35cca0eb5357a>

Key Plan Components

- Parkland Standards (p. 27)
 - The City will aim to continue to provide 14 acres per 1,000 residents over the next decade.
- Existing Park Recommendations (p. 38)
 - A set of individual recommended improvements for each park are listed.
- Racetrack Park Evaluation Tool (p. 41)
 - A deep dive into the existing issues and potential solutions for Racetrack Park was completed.
- Map 3: Future Park Facilities (p. 41-44)
 - Several new park and trail opportunities were identified and incorporated into the plan.
- Parkland Evaluation Tool (p. 46-47)
 - An evaluation tool was developed to help provide staff and committee members with the ability to assess proposed parkland during future neighborhood development processes.
- Conceptual Ladd Lane Park Design (p. 49)
 - A conceptual park design was developed for the future park as an extension of Ladd Lane.
- Active Playfields Approach (p. 50)
 - Recognizing the need for more playfield space in Edgerton, the Parks and Recreation Committee developed a strategy to address this issue in the short-term (improvements to Racetrack Park and other neighborhood parks) and long-term (pursuit of a new community park).
- Other Recommendations (p. 56-60)
 - Recommendations were created for existing and future potential passive recreational areas, multi-use trails, on-street bike/ped facilities, programming, and collaboration opportunities.
- Implementation Planning (p. 62-65)
 - Summary table of estimated cost figures for facilities to assist in annual CIP was created.
 - Analysis was done to estimate potential future changes to land dedication requirements and park impact fees.
 - To note, adopting the plan does not mean that these fees are being imposed. That would require separate action by the City Council.
- Implementation Action Items (p. 69-70)
 - A detailed set of action items was developed to guide implementation and track progress of over time.

Next Steps

- Hold public hearing
- Questions, comments, feedback on the plan from the Plan Commission and City Council
- Seek action for adoption of the plan by the Plan Commission and City Council

EXECUTIVE SUMMARY

The 2023 City of Edgerton Comprehensive Outdoor Recreation Plan (CORP) was prepared in accordance with the guidelines that will make it certifiable by the State of Wisconsin Department of Natural Resources and qualify Edgerton for matching grant funds.

- The City has grown over the past two decades and in 2022 had a population of 5,997. By 2033, it is projected that Edgerton will have a population of 6,596 and by 2043 a population of 7,141. See Chapter 1 and Appendix.
- The City of Edgerton owns and maintains 82 acres of developed parkland in eight total Neighborhood and Community Parks. Including conservancy and special use areas, the City of Edgerton owns 109 acres of parkland in a total of 14 parks. Additionally, there are multiple other municipal, state, and county parks and trails within close proximity of the community. See Chapter 2.
- Multiple forms of public participation were utilized in this planning process including Parks and Recreation Committee meetings, stakeholder interviews, and a community-wide online survey. See Chapter 3 and Appendix.
 - An online survey was utilized to gather over 540 people's opinions on current usage, prioritized park improvements, new facilities, and more.
 - Focus group interview sessions were conducted with school district representatives, local event and interest groups, and local sports league user groups to gather an understanding of existing issues and future opportunities.
 - The Parks and Recreation Committee participated three total meetings throughout the process in reviewing documents, providing key insight and feedback, and recommending the plan for adoption.
- In comparison to other similar sized communities in the region and national averages, Edgerton compares favorably in terms of residents per park and developed park acres per 1,000 residents. See Chapter 5.
- A service area analysis was conducted to explore the geographic distribution of existing facilities in relationship to community residents. The majority of Edgerton is well covered in terms of service areas, but there are a few identified existing gaps within Edgerton, primarily at the edges of the community, as shown on Map 2.
- As of 2022, Edgerton provides approximately 13.7 developed acres of parkland per 1,000 residents. The new established standard for the City moving forward will be the provision of approximately 14 acres per 1,000 residents. See Chapter 5.
- To meet the future population demand for developed parks, it is projected that the City will need to acquire 10 new developed park acres by 2033 and 17 new developed park acres by 2043. See Chapter 6.
- A new parkland evaluation tool was developed to assist the City in assessing new parkland acquisition opportunities as they may arise over the planning period. See Chapter 7.
- Several new recommended park locations were identified as part of this planning process (Map 3) and a number of recommended improvements to existing facilities were also established in Chapter 7 and 8.
- Conceptual park development plans were created for the planned neighborhood development area on the east side of the City, near Ladd Lane and Kienbaum Park. These concepts are intended to be implemented with the new development to serve as a new Neighborhood Park. See Chapter 7 and the Appendix.
- Parks facility costs, parkland dedication and fee-in-lieu, and park impact fee calculations were completed to assist the City in its implementation of the plan. See Chapter 9.
- A detailed set of action steps were identified to assist the City in advancing the goals and recommendations of this plan through implementation. See Chapter 10.

Future Park and Recreation Facilities

Potential Future Park Location

- Neighborhood Park
- Community Park
- ◆ Passive Recreation/Open Space

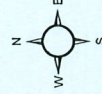
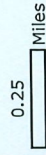
Bike and Pedestrian Facilities

- Existing Off Street Trail
- Existing On Street Bike Route
- Long-Range Proposed Off-Street Trail Connection to Silverwood County Park
- Proposed Off Street Trail
- Proposed On Street Bike Route

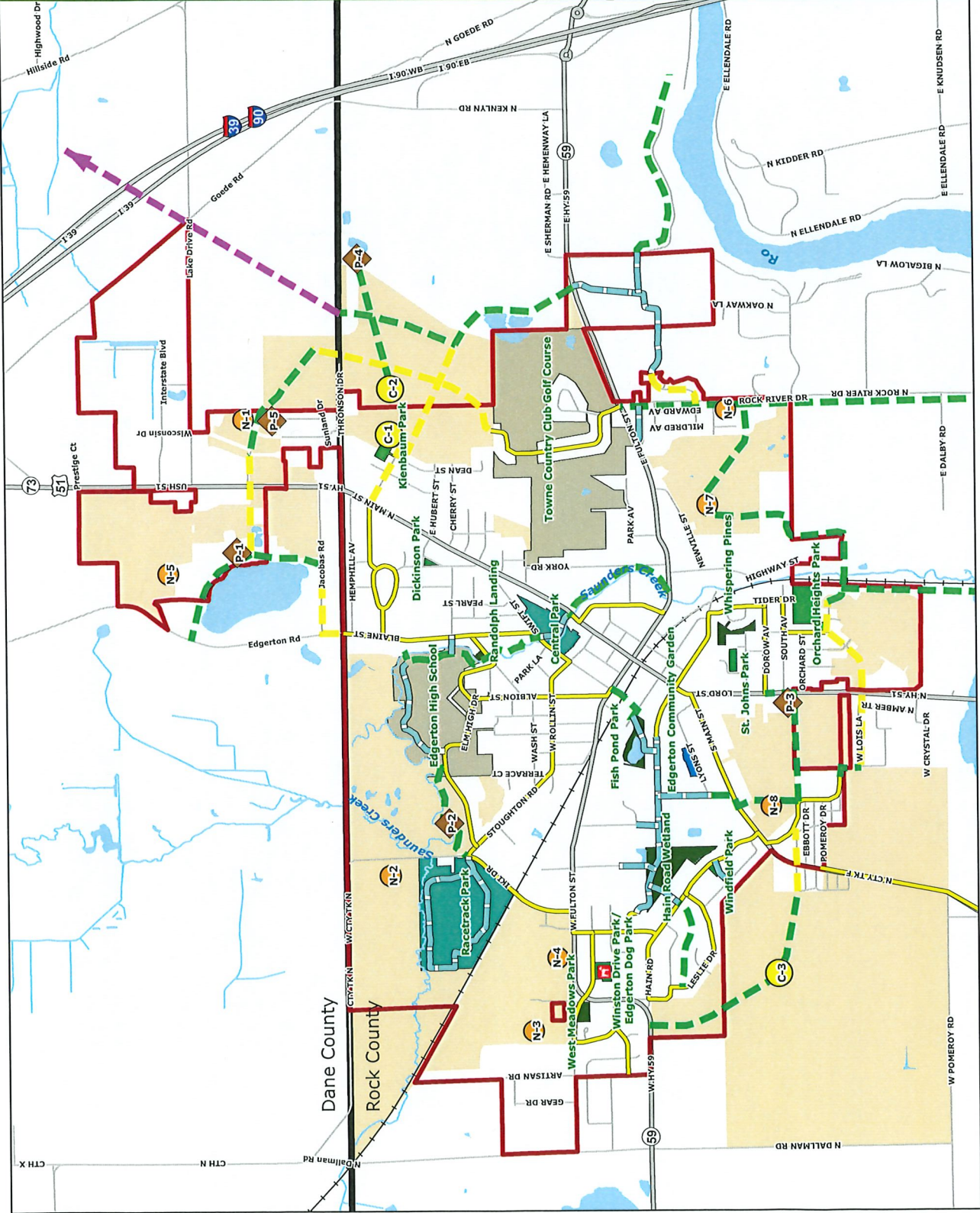
- City of Edgerton
- Major Roads
- County Boundary

Existing Parks

- Neighborhood Park
- Community Park
- Conservation Area
- Special Use Area
- Other Recreation Area
- Planned Residential Development
- Dog Park



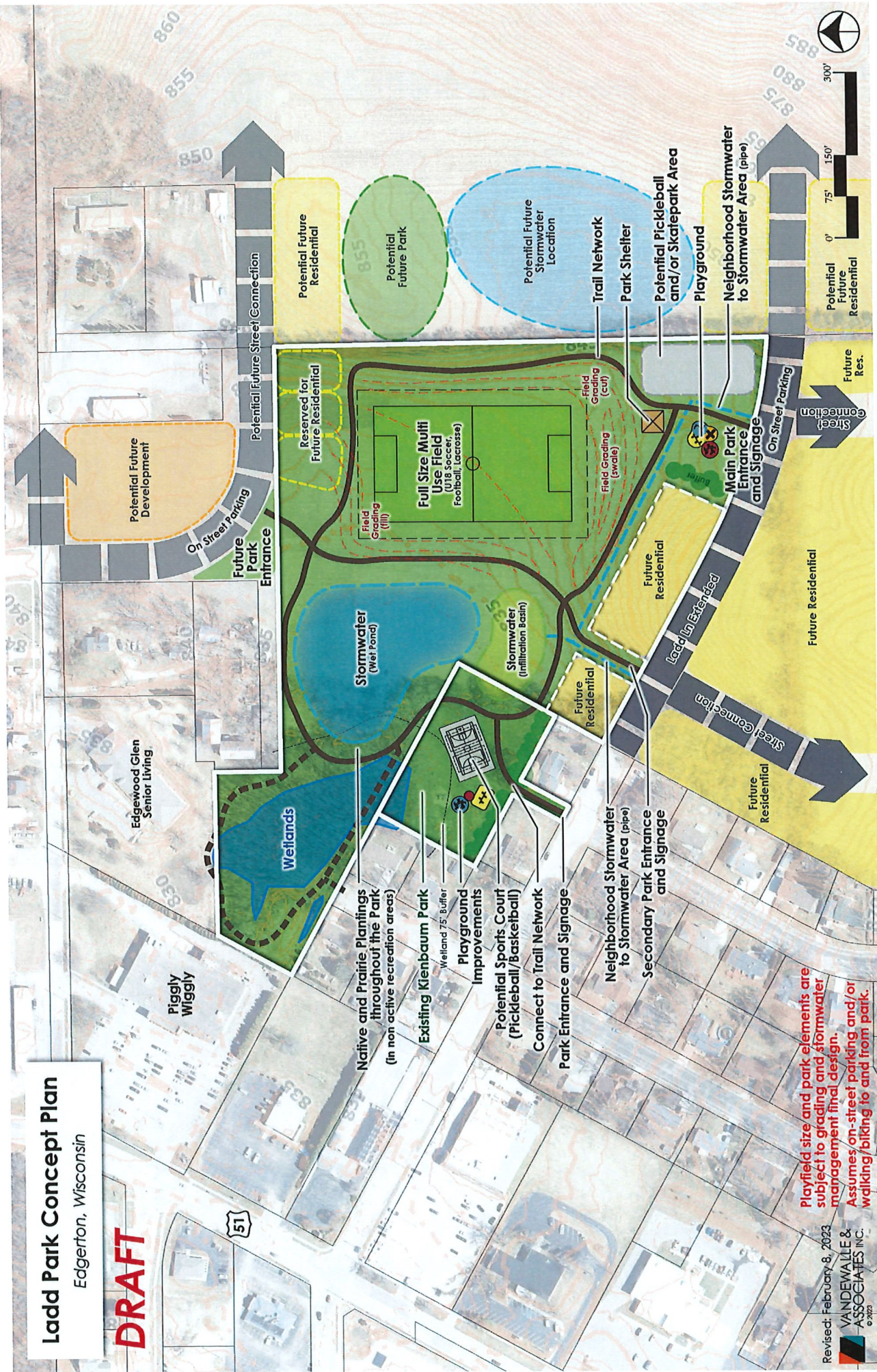
Date: 2/3/2023
Sources: City of Edgerton, Rock County, Dane County, US Census Bureau, WI DNR



Ladd Park Concept Plan

Edgerton, Wisconsin

DRAFT



Playfield size and park elements are subject to grading and stormwater management final design. Assumes on-street parking and/or walking/biking to and from park.

Revised: February 8, 2023
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**RESOLUTION 07-23
PLAN COMMISSION ADOPTION OF THE CITY OF EDGERTON
2023 COMPREHENSIVE OUTDOOR RECREATION PLAN**

WHEREAS, the City of Edgerton, pursuant to the provisions of Section 62.23 of the Wisconsin Statutes, has created a Plan Commission; and

WHEREAS, it is the duty and the function of the Plan Commission, pursuant to Section 62.23(2) of the Wisconsin Statutes, to make and adopt a master plan or portions thereof, for the development of Edgerton; and

WHEREAS, the City of Edgerton desires to establish eligibility for grant funding for the acquisition and development of park and recreational facilities through State and Federal programs; and

WHEREAS, the Wisconsin Department of Natural Resources requires that the City update its Comprehensive Outdoor Recreation Plan every five years to maintain such eligibility and to assure that park planning goals, objectives, and policies are current; and

WHEREAS, the City has contracted with Vandewalle & Associates to prepare the 2023 City of Edgerton Comprehensive Outdoor Recreation Plan; and

WHEREAS, the consultants have been working with City staff and the Parks and Recreation Committee to prepare the 2023 Draft Comprehensive Outdoor Recreation Plan; and

WHEREAS, on March 7, 2023 the Parks and Recreation Committee recommended to the Plan Commission and City Council approval of the 2023 Comprehensive Outdoor Recreation Plan to serve as the City's plan; and

NOW, THEREFORE, BE IT RESOLVED that pursuant to Section 66.23(3)(b) of the Wisconsin Statutes, the Plan Commission hereby approves the 2023 Draft Comprehensive Outdoor Recreation Plan, to serve as the City's plan.

BE IT FURTHER RESOLVED that the Plan Commission transmit a copy of this Resolution to the City Council for consideration.

Resolution Adopted: April 6, 2023

Chris Lund, Plan Commission Chair and Mayor

ATTEST:

Wendy Loveland, City Clerk

**RESOLUTION 08-23
ADOPTION OF THE CITY OF EDGERTON
2023 COMPREHENSIVE OUTDOOR RECREATION PLAN**

WHEREAS, the Comprehensive Outdoor Recreation Plan has been completed and thoroughly reviewed at multiple meetings of the Parks and Recreation Committee; and

WHEREAS, the plan will serve as a guide for making future decisions related to the expansion and development of needed parks, trails, and open space areas in the community; and

NOW, THEREFORE, BE IT RESOLVED, that the City of Edgerton does hereby adopt the 2023 City of Edgerton Comprehensive Outdoor Recreation Plan; and

BE IT FURTHER RESOLVED, that the City Council does hereby request that the Wisconsin Department of Natural Resources make the City of Edgerton eligible for participation in the Knowles-Nelson Stewardship, LAWCON, and ORAP programs.

Adopted April 6, 2023.

Motion by:

Seconded by:

Roll Call: Yeas: Noes: --

Dated: April 6, 2023.

Christopher W. Lund, Mayor

ATTEST

Wendy Loveland, City Clerk